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15 UNITED STATES DISTRICT COURT  
 16 FOR THE NORTHERN DISTRICT OF CALIFORNIA  
 17 OAKLAND DIVISION

18		)	Case No. 4:19-cv-07123-PJH
19	WHATSAPP LLC and	)	
20	META PLATFORMS, INC.	)	<b>PLAINTIFFS' NOTICE OF MOTION</b>
21		)	<b>AND MOTION FOR CONTEMPT</b>
22	Plaintiffs,	)	
23	v.	)	Date: July 16, 2026
24		)	Time: 1:30 pm
25		)	Ctrm: 3
26	NSO GROUP TECHNOLOGIES LIMITED	)	Judge: Hon. Phyllis J. Hamilton
27	and Q CYBER TECHNOLOGIES LIMITED,	)	Action Filed: October 29, 2019
28		)	
	Defendants.	)	

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1 **NOTICE OF MOTION AND MOTION FOR CONTEMPT**

2 PLEASE TAKE NOTICE THAT, on July 16, 2026 at 1:30 pm in Courtroom 3 of the U.S.  
3 District Court for the Northern District of California in Oakland, Plaintiffs WhatsApp LLC and Meta  
4 Platforms, Inc. will and hereby do move for an order holding Defendants NSO Group Technologies  
5 Limited and Q Cyber Technologies Limited (together, “NSO”) in civil contempt for failure to comply  
6 with the permanent injunction issued in a November 12, 2025 opinion, *see* Dkt. No. 809, which  
7 became enforceable on January 28, 2026. This Motion is based upon this Notice of Motion, the  
8 accompanying Memorandum of Points and Authorities, the Declaration of Andrew Blaich (“Blaich  
9 Decl.”) and the exhibits thereto, the Declaration of Micah G. Block (“Block Decl.”) and the exhibits  
10 thereto, the pleadings and papers on file in this action, and any such other written and oral argument  
11 as may be presented to the Court.

12 **MEMORANDUM OF POINTS AND AUTHORITIES**

13 This Court found NSO liable for violating the CFAA and the CDAFA, and for breach of  
14 contract. Dkt. No. 494. NSO’s liability was based, in part, on its unauthorized access and use of  
15 WhatsApp to deliver spyware and extract data from targeted devices. NSO reverse-engineered  
16 WhatsApp’s code, built a modified version of the WhatsApp client, and used it to transmit attack  
17 messages through WhatsApp’s servers that installed spyware on target devices. *Id.* at 11; Dkt. No.  
18 802 at 1. Each time WhatsApp detected and disabled one of NSO’s installation vectors, NSO engi-  
19 neered another. The Court found that NSO “redesigned Pegasus to evade detection after plaintiffs  
20 first fixed the security breach,” Dkt. No. 494 at 12, and that NSO made “repeated efforts to circum-  
21 vent plaintiffs’ security measures,” Dkt. No. 802 at 9. That cycle of intrusion, detection, and redesign  
22 supported both the finding of liability and the Court’s issuance of a permanent injunction.

23 The permanent injunction bars NSO from “[c]reating accounts . . . on the WhatsApp Plat-  
24 form” and from “[d]eveloping, using, selling, offering for sale, distributing, transferring, or licens-  
25 ing . . . any technology that interacts with or emulates any aspect of the WhatsApp Platform in any  
26 way.” Dkt. No. 809 ¶¶ 3(a), 3(d). The Court found it necessary to enjoin NSO’s use of WhatsApp  
27 and account creation because “such activities have been used as a precursor to illegal activities.” Dkt.  
28 No. 802 at 17. The injunction also requires NSO to delete and destroy its WhatsApp-related code,

1 Dkt. No. 809 ¶ 4—a provision the Court found “necessary to prevent future violations, especially  
2 given the undetectable nature of defendants’ technology,” Dkt. No. 802 at 17–18. The injunction  
3 excludes NSO’s foreign sovereign customers from its reach. Dkt. No. 809 ¶ 1. That exclusion covers  
4 the sovereign customers themselves; it does not reach NSO, which remains bound by the injunction’s  
5 terms—including when it creates accounts and operates the delivery infrastructure its customers use.  
6 Accordingly, the injunction reaches not only the intrusions, but the code and the conduct that made  
7 them possible.

8 Clear and convincing evidence shows that NSO began violating this Court’s injunction almost  
9 immediately and continues violating it today. Since the injunction went into effect on January 28,  
10 2026, NSO has engaged in two categories of conduct that the injunction prohibits. *First*, NSO created  
11 and operated accounts on the WhatsApp platform, using them to set up groups for “testing.” Blaich  
12 Decl. ¶¶ 7, 10. *Second*, in February and April 2026, NSO used WhatsApp to send one-click malicious  
13 URL links to targeted WhatsApp users. *Id.* ¶ 13, 16–17. This account creation activity and the use  
14 of WhatsApp’s infrastructure violates the Court’s order.

15 NSO should be held in civil contempt. Plaintiffs ask the Court to (i) find NSO in contempt  
16 of paragraphs 3(a), 3(d), and 4; (ii) impose coercive sanctions on an escalating schedule that runs  
17 until NSO purges its contempt, and that resumes if a compliance certification later proves inaccurate;  
18 and (iii) condition any purge on NSO’s certification of compliance and its disclosure of the  
19 WhatsApp accounts it currently operates and the IP addresses it currently uses, so that compliance  
20 can be tested against the record rather than taken on assertion.

## 21 **BACKGROUND**

### 22 **A. The Permanent Injunction**

23 On October 17, 2025, nearly six years after this action was filed, and following summary  
24 judgment, a damages trial, and a post-trial evidentiary hearing, this Court granted Plaintiffs’ motion  
25 for a permanent injunction. Dkt. No. 802. The Court found that NSO had caused ongoing irreparable  
26 harm through “the covert, undetectable nature of [its] technology” and its “repeated efforts to cir-  
27 cumvent plaintiffs’ security measures,” and that NSO had admitted through its own witnesses that  
28 circumventing those measures was “our business.” *Id.* at 6–9. NSO then objected to Plaintiffs’

1 proposed form of injunction, Dkt. No. 805, including by seeking carve-outs that would have permit-  
 2 ted continued data collection from WhatsApp users so long as the collection did not pass through  
 3 WhatsApp servers. The Court overruled those objections, holding that NSO had identified no basis  
 4 to revisit issues “fully raised and considered throughout this case,” Dkt. No. 808 at 1, and entered the  
 5 permanent injunction on November 12, 2025, Dkt. No. 809.

6 The injunction binds NSO, its officers and employees, and “all other persons who are in active  
 7 concert or participation with” them. *Id.* ¶ 1. Three of its provisions are particularly relevant here:

- 8 • Paragraph 3(a) prohibits NSO from “[d]eveloping, using, selling, offering for sale, distrib-  
 9 uting, transferring, or licensing . . . any technology that interacts with or emulates any aspect  
 10 of the WhatsApp Platform in any way, including as a method or approach used to install and  
 11 deploy the technology (an ‘installation vector’).”
- 12 • Paragraph 3(d) prohibits NSO from “[c]reating accounts . . . on the WhatsApp Platform, with-  
 13 out first requesting and obtaining Plaintiffs’ express written permission.”
- 14 • Paragraph 4 requires NSO to “delete and destroy any and all computer code or technologies  
 15 that use, access, or depend on the WhatsApp Platform,” to “delete all data obtained or derived  
 16 from use of or access to the WhatsApp Platform,” and to “disable customer access to any and  
 17 all computer code or technologies maintained by [NSO] that use, access, or depend on the  
 18 WhatsApp Platform.”

### 19 **B. Post-Injunction Conduct**

20 Since the injunction issued, NSO has continued to operate on the WhatsApp Platform. Plain-  
 21 tiffs have identified two categories of post-injunction conduct that violate this Court’s orders: NSO’s  
 22 continued creation and operation of WhatsApp accounts, and NSO’s continued use of WhatsApp to  
 23 deliver one-click malicious URLs to target devices.

24 *Creation and operation of WhatsApp accounts.* According to WhatsApp data and  
 25 WhatsApp user reports, between January 28, 2026 and the date of this filing, NSO created at least 23  
 26 new WhatsApp accounts and continued to operate accounts it controls on the Platform, including  
 27 accounts created before the injunction. Blaich Decl. ¶ 7. NSO used those accounts to create “testing  
 28 groups”—WhatsApp group chats to demonstrate, test, or confirm the functionality of the spyware.

1 *Id.* ¶ 10. On or about February 4, 2026, based on a user report, an NSO-operated account sent an  
 2 image of a desktop mat displaying the NSO Group brand logo. *Id.* ¶ 12 & Ex. A. NSO has continued  
 3 to create additional WhatsApp groups through June 2026. *Id.* ¶¶ 7, 10.

4 ***Deployment of one-click malicious URLs.*** Between February 3 and February 7, 2026, an  
 5 NSO customer using NSO’s spyware and NSO-operated delivery infrastructure sent one-click mali-  
 6 cious URLs using WhatsApp to a WhatsApp user. *Id.* ¶ 16. The URLs used the domain ghaza-  
 7 cast[.]com—part of a distinctive family of “\*cast[.]com” domains that the Threat Intelligence team  
 8 associates with NSO’s one-click delivery infrastructure. *Id.* ¶¶ 16, 18. The WhatsApp user who  
 9 received the URL used the reporting function in WhatsApp client application to report and share a  
 10 portion of the WhatsApp chat thread with WhatsApp. Between April 13 and April 19, 2026, an NSO  
 11 customer using NSO’s spyware and NSO-operated delivery infrastructure sent additional malicious  
 12 one-click URLs to multiple targets, using another domain in that same \*cast[.]com family (ikhwan-  
 13 cast[.]com). *Id.* ¶ 17. Each URL was designed so that, if the target clicked the link, malware would  
 14 attempt to download and install on the device. *Id.* ¶ 14. The malicious URLs follow the distinctive  
 15 infrastructure pattern, redirect behavior, and lure design that Plaintiffs have historically associated  
 16 with exploit delivery infrastructure operated by NSO. *Id.* ¶ 18.

### 17 ARGUMENT

18 The permanent injunction expressly reserves the Court’s authority to enforce its terms. It  
 19 states that the “retain[s] jurisdiction to enforce the terms of this Permanent Injunction and to address  
 20 other matters arising out of or regarding this Permanent Injunction, including any allegations that  
 21 Defendants have failed to comply with their obligations as set forth in this Permanent Injunction, and  
 22 the parties shall submit to the Court’s jurisdiction for those purposes.” Dkt. No. 809 at 2.

23 Civil contempt consists of a party’s disobedience of a specific and definite court order by  
 24 failure to take all reasonable steps within the party’s power to comply. *Reno Air Racing Ass’n v.*  
 25 *McCord*, 452 F.3d 1126, 1130 (9th Cir. 2006). A party’s behavior “need not be willful” to justify a  
 26 finding of civil contempt. *In re Crystal Palace Gambling Hall, Inc.*, 817 F.2d 1361, 1365 (9th Cir.  
 27 1987). “[T]here is no good faith exception to the requirement of obedience to a court order.” *In re*  
 28 *Dual-Deck Video Cassette Recorder Antitrust Litig.*, 10 F.3d 693, 695 (9th Cir. 1993); *see also*

1 *McComb v. Jacksonville Paper Co.*, 336 U.S. 187, 191 (1949) (“[I]t matters not with what intent the  
2 [contemnor] did the prohibited act”); *Donovan v. Mazzola*, 716 F.2d 1226, 1240 (9th Cir. 1983) (“In-  
3 tent is not an issue in civil contempt proceedings. The sole question is whether a party complied with  
4 the district court’s order.”). “The moving party has the burden of showing by clear and convincing  
5 evidence that the contemnors violated a specific and definite order of the court.” *FTC v. Enforma*  
6 *Nat. Prods., Inc.*, 362 F.3d 1204, 1211 (9th Cir. 2004). “The burden then shifts to the contemnors to  
7 demonstrate why they were unable to comply.” *Id.* That standard is satisfied here.

### 8 **I. NSO Violated the Injunction By Creating and Operating WhatsApp Accounts**

9 The injunction is unambiguous: NSO may not create accounts on the WhatsApp Platform  
10 without WhatsApp’s express written permission, and may not use any technology that interacts with  
11 the WhatsApp Platform. Dkt. No. 809 ¶¶ 3(a), 3(d). NSO has not sought or obtained that permission.  
12 NSO has nonetheless created at least 23 new WhatsApp accounts since January 28, 2026, and used  
13 WhatsApp accounts it operates to create at least 34 groups, at least 20 of which are “testing groups.”  
14 *Blaich Decl.* ¶¶ 7, 10.

15 The accounts are operated by NSO. Plaintiffs identified the NSO accounts through a combi-  
16 nation of technical signals and infrastructure attributable to NSO. *Id.* ¶¶ 8–9. A user report further  
17 confirms attribution: an image sent within one of the testing groups on February 4, 2026 and reported  
18 to WhatsApp depicts a desktop mat bearing the NSO Group logo—branding that appears in NSO  
19 testing account messages. *Id.* ¶ 12 & Ex. A. This Court previously admitted similar evidence—  
20 messages containing images of NSO-branded materials on desks alongside test devices—as demon-  
21 strating NSO testing activity on Plaintiffs’ platforms. *See* *Block Decl. Ex. A* (Aug. 28, 2025 Hr’g  
22 *Tr.*) at 38, 46, 51 (admitting Exhibits A, B, and C); Dkt. No. 802 at 6–7.

23 This conduct violates two distinct provisions of the permanent injunction. Account creation  
24 is prohibited under paragraph 3(d) without qualification: the injunction does not turn on what the  
25 account is used for, only on whether NSO created it. Use of the WhatsApp Platform is independently  
26 prohibited under paragraph 3(a), which covers any “technology that interacts with or emulates any  
27 aspect of the WhatsApp Platform.” Every WhatsApp account—whether the user runs the official  
28 client or an unofficial client built to mimic it—sends messages through and exchanges data with the

1 Platform. Operating a WhatsApp account therefore necessarily involves using technology that inter-  
2 acts with the Platform within the meaning of paragraph 3(a). NSO’s continued operation of testing  
3 accounts violates paragraph 3(a) regardless of when the underlying accounts were created, and the  
4 accounts created after January 28, 2026 separately violate paragraph 3(d).

5 NSO’s testing accounts are how it confirms that its spyware functions properly. Blaich Decl.  
6 ¶ 8. This is the same kind of testing conduct through which NSO developed the WhatsApp installa-  
7 tion vectors the Court found it used to deploy Pegasus. And the Court enjoined exactly this activity  
8 knowing it might otherwise be lawful: “while it may remain legal to create new Whatsapp accounts  
9 and to use Whatsapp, the facts in this case show that such activities have been used as a precursor to  
10 illegal activities, and thus . . . such activity must be enjoined.” Dkt. No. 802 at 17. NSO’s continued  
11 operation of testing accounts is the precursor conduct the injunction was entered to reach.

## 12 **II. NSO Violated the Injunction By Deploying One-Click Malicious URLs Through the** 13 **WhatsApp Platform**

14 Paragraph 3(a) prohibits NSO not only from “using” but also from “developing, . . . distrib-  
15 uting, transferring, or licensing . . . any technology that interacts with or emulates any aspect of the  
16 WhatsApp Platform in any way.” Dkt. No. 809 ¶ 3(a). Paragraph 4 requires NSO to disable customer  
17 access to any code that depends on the Platform. *Id.* ¶ 4. NSO has violated both. In the February  
18 and April 2026 campaigns, an NSO customer used NSO-operated delivery infrastructure to send one-  
19 click malicious URLs to targets through WhatsApp. Blaich Decl. ¶¶ 13, 16–17. That infrastructure  
20 is technology that interacts with the WhatsApp Platform, and NSO’s development and provision of  
21 it to its customer is “using . . . [and] distributing, transferring, or licensing . . . technology that interacts  
22 with . . . the WhatsApp Platform in any way.” Dkt. No. 809 ¶ 3(a). NSO does not avoid the injunction  
23 by routing the final transmission through a customer: the injunction reaches NSO’s provision of the  
24 platform-interacting infrastructure, whoever sends the message.

25 The campaigns are well documented. In February 2026, an NSO customer used NSO’s in-  
26 frastructure to send one-click malicious URLs through WhatsApp to targets. Blaich Decl. ¶ 16. In  
27 April 2026, an NSO customer used NSO’s infrastructure to send further one-click malicious URLs  
28 through WhatsApp to additional targets, with the most recent documented attack conducted on April

1 19, 2026. *Id.* ¶ 17. Both campaigns relied on the same pattern of activity that Plaintiffs have identi-  
2 fied as signatures of exploit delivery infrastructure operated by NSO. *Id.* ¶ 18.

3 The conduct violates paragraph 3(a) because each delivery of a one-click malicious URL  
4 through NSO-provided infrastructure is NSO’s use of “technology that interacts with . . . the  
5 WhatsApp Platform in any way”—the conduct paragraph 3(a) prohibits. Dkt. No. 809 ¶ 3(a). The  
6 technology by which those URLs are delivered interacts with the WhatsApp Platform in two respects:  
7 the messages traverse WhatsApp’s servers, and they are sent through WhatsApp accounts (whether  
8 operated through the official client or through a fake client). That is the “technology that interacts  
9 with . . . any aspect of the WhatsApp Platform” paragraph 3(a) prohibits.

10 To the extent that NSO contends that the 2026 campaigns are its customers’ conduct rather  
11 than its own, the trial record foreclosed that argument. There was overwhelming evidence that NSO  
12 designed and controls the functionality of its spyware delivery apparatus. Indeed, this Court found  
13 on summary judgment that NSO designed and operates the Pegasus delivery system. The 2019 attack  
14 vectors at issue at trial were zero-click: “every transmission” was “transmitted through WhatsApp  
15 servers” using infrastructure NSO built, Dkt. No. 796-3 at 80, and the entire process—executing the  
16 intrusion, installing the agent, and extracting data—was “a matter for NSO and the system to take  
17 care of, not a matter for customers to operate,” *id.* at 136. One-click delivery is part of that same  
18 apparatus. NSO’s former CEO has sworn that the technologies marketed as “Pegasus” include both  
19 “zero click” methods and methods that “require some engagement by the end user of the mobile  
20 device (i.e., ‘one click’).” Dkt. No. 605-2 ¶ 5; *see also* Dkt. No. 1, Ex. 10 at 12 (NSO brochure  
21 describing various zero-click and one-click installation vectors). The February and April 2026 cam-  
22 paigns bear the same technical and tradecraft signatures of NSO exploit delivery, this time delivered  
23 through one-click URLs designed to induce the target to click. The one-click malicious URLs follow  
24 the \*cast[.]com pattern Plaintiffs associates with NSO single-click delivery, and the fr24cast[.]com  
25 matches a domain Plaintiffs confirmed in a pre-injunction campaign by the same NSO customer.  
26 Blach Decl. ¶¶ 15, 18. That the target must click the lure does not convert NSO’s conduct into the  
27 customer’s. The division of labor is the one the record established at the merits stage: NSO operates  
28 the delivery infrastructure, and the customer only identifies the target.

1 This conduct also violates paragraph 4 of the injunction. The injunction requires NSO to  
2 “disable customer access to any and all computer code or technologies maintained by [NSO] that use,  
3 access, or depend on the WhatsApp Platform.” Dkt. No. 809 ¶ 4. The record establishes that NSO  
4 operates and maintains the infrastructure through which the February and April 2026 one-click ma-  
5 licious URLs were transmitted. Blach Decl. ¶¶ 18–19 (discussing infrastructure pattern, redirect  
6 behavior, and lure design that Plaintiffs have historically associated with exploit delivery infrastruc-  
7 ture operated by NSO). The continued operation of NSO-maintained delivery infrastructure docu-  
8 mented above is, on its face, inconsistent with the code-and-technology deletion paragraph 4 requires.

9 As this Court found on summary judgment, NSO maintains the spyware delivery infrastruc-  
10 ture and controls software updates, Dkt. No. 494 at 7–8, 11–12, and NSO has admitted that the entire  
11 installation process is for “NSO and the system to take care of,” Dkt. No. 796-3 at 136. NSO’s own  
12 public statements confirm the same operational control. In January 2026, NSO publicly stated that  
13 it “maintains the capability to suspend or disable systems where credible concerns of misuse arise,”  
14 and that its safeguards include “kill-switch capabilities” and “customer suspensions and terminations  
15 with material financial impact.” NSO Group, *2025 Transparency Report* 13, 18,  
16 [https://www.nsogroup.com/wp-content/uploads/2026/01/2025-Transparency-and-Responsibility-](https://www.nsogroup.com/wp-content/uploads/2026/01/2025-Transparency-and-Responsibility-Report.pdf)  
17 [Report.pdf](https://www.nsogroup.com/wp-content/uploads/2026/01/2025-Transparency-and-Responsibility-Report.pdf). NSO cannot credibly represent to the public that it *has* the capability to disable customer  
18 access and simultaneously represent to this Court that it *lacks* the capability to implement paragraph  
19 4’s disable-customer-access requirement. Moreover, to the extent NSO claims that its architecture  
20 prevents it from disabling customer access, that is the paradigm of self-induced inability, which the  
21 Ninth Circuit has long refused to credit as a defense to contempt. *See United States v. Asay*, 614 F.2d  
22 655, 660 (9th Cir. 1980).

23 **III. NSO’s Continued Conduct Reflects a Documented Pattern of Noncompliance with**  
24 **This Court’s Orders**

25 Civil contempt does not require willfulness. *Crystal Palace*, 817 F.2d at 1365. But the relief  
26 warranted by contempt depends on the circumstances of the noncompliance, including whether the  
27 contemnor has a record of disregarding the Court’s prior directives. *Calvillo Manriquez v. DeVos*,

28

1 411 F. Supp. 3d 535, 540 (N.D. Cal. 2019). NSO’s record in this case demonstrates a pattern of  
2 noncompliance warranting significant sanctions.

3 Throughout this litigation, NSO has resisted and evaded this Court’s authority. It has made  
4 representations the record later contradicted, transferred evidence beyond the Court’s reach, and re-  
5 fused to produce materials the Court ordered produced. For example, in 2020, NSO represented to  
6 the Court that it had no advance knowledge of the Israeli government’s seizure order that halted  
7 discovery in this case. Dkt. No. 405-2 at 16–17. In fact, NSO had approached the Israeli government  
8 months earlier about issuing such an order. *Id.* In 2023, NSO’s CEO declared that the relevant  
9 Pegasus technology was “used only on Android devices and only in or around April and May 2019,”  
10 and that “[e]arlier and later versions of Pegasus operated differently and are not relevant.” Dkt. No.  
11 179-3 ¶ 8. That representation was false. NSO’s own corporate representative testified that NSO  
12 used WhatsApp to install Pegasus from early 2018 through at least May 2020. Dkt. No. 796-3 at 68,  
13 77, 98. NSO represented to the Court that it had produced the Pegasus source code on its AWS  
14 server. *See* Dkt. No. 475 at 1. NSO had instead transferred the code to Israel after this litigation  
15 began, placing it beyond the Court’s reach. Dkt. No. 339-1 ¶ 6. When the Court ordered the code  
16 produced, NSO refused. Dkt. No. 494 at 9.

17 NSO has continued the same pattern of conduct in connection with the permanent injunction.  
18 Seven days after this Court entered the injunction, NSO’s CEO submitted a sworn declaration in  
19 support of NSO’s motion to stay the injunction pending appeal, representing that NSO’s “prior testi-  
20 mony that NSO no longer has any installation vectors for Pegasus that use WhatsApp, WhatsApp’s  
21 servers, or WhatsApp’s client application remains accurate.” Dkt. No. 813-1 ¶ 46. The conduct  
22 documented above—account creation, testing operations, and malicious URL delivery through  
23 WhatsApp—has continued in the months since. A number of the accounts NSO created and operated  
24 before the injunction remained active when this motion was filed, and NSO has continued to operate  
25 them since. Blaich Decl. ¶ 7.

26 That history matters here in two respects. First, the violations documented in Sections I and  
27 II are not the product of confusion about what the injunction prohibits. NSO represented to the Court  
28 that no “installation vectors for Pegasus that use WhatsApp, WhatsApp’s servers, or WhatsApp’s

1 client application” remained. Dkt. No. 813-1 ¶ 46. NSO thus acknowledged what the injunction  
2 plainly requires—that it stop using the WhatsApp Platform to conduct its operations. The injunction  
3 is appropriately broader still: it bars NSO from creating accounts on the platform and from using any  
4 technology that “interacts with . . . the WhatsApp Platform in any way,” whether or not that technol-  
5 ogy is an “installation vector” and whether or not it delivers Pegasus. Dkt. No. 809 ¶ 3(a). Yet NSO  
6 continues to create and operate accounts and testing groups on the platform—conduct paragraph 3(a)  
7 plainly prohibits, and conduct NSO’s representation did not even purport to have stopped. Whatever  
8 NSO now says about the form its spyware delivery has taken, its post-injunction account creation  
9 and testing cannot be explained as a good-faith effort to comply. Second, the pattern bears on relief.  
10 Lesser sanctions and ordinary court orders have not produced compliance with this Court’s prior  
11 directives. There is no reason to expect a different result here without a sanction calibrated to NSO’s  
12 demonstrated willingness to disregard the Court’s order.

#### 13 **IV. Maximum Coercive and Compensatory Sanctions Are Warranted**

14 Sanctions for civil contempt serve two distinct purposes: “(1) to compel or coerce obedience  
15 to a court order, and (2) to compensate the contemnor’s adversary for injuries resulting from the  
16 contemnor’s noncompliance.” *Shuffler v. Heritage Bank*, 720 F.2d 1141, 1147 (9th Cir. 1983). In  
17 fashioning an award of sanctions for civil contempt, the Court must examine “the harm to plaintiff;  
18 the effectiveness of any proposed sanction; defendants’ financial situation; and the willfulness of  
19 defendants’ violations.” *U2 Home Ent., Inc. v. Avoplex Corp.*, 2006 WL 1581943, at \*1 (N.D. Cal.  
20 June 6, 2006). Both forms of relief are warranted.

##### 21 **A. Coercive Per Diem Sanctions, Escalating Every 30 Days**

22 A per diem fine for each day of noncompliance is “paradigmatic civil contempt” relief. *Oliner*  
23 *v. Kontrabecki*, 305 B.R. 510, 522 (N.D. Cal. 2004). The Ninth Circuit requires that the amount be  
24 “optimally calculated so as to deter noncompliance without imposing an excessive penalty,” with  
25 consideration of “the character and magnitude of the harm threatened by the continued contumacy”  
26 and “the probable effectiveness of any suggested sanction in bringing about the result desired.” *Cole-*  
27 *man v. Newsom*, 131 F.4th 948, 965 (9th Cir. 2025); *Shuffler*, 720 F.2d at 1148. Where a defendant  
28 has shown a willingness to absorb fixed daily fines, courts have imposed escalating structures that

1 double at regular intervals until compliance is achieved. *See, e.g., Telenor Mobile Commc'ns AS v.*  
2 *Storm LLC*, 587 F. Supp. 2d 594, 621 (S.D.N.Y. 2008), *aff'd*, 351 F. App'x 467 (2d Cir. 2009) (initial  
3 \$100,000 per day, doubling every 30 days); *BOC Aviation Ltd. v. AirBridgeCargo Airlines, LLC*,  
4 2022 WL 17581775, at \*17 (S.D.N.Y. Dec. 12, 2022) (per diem fines doubling after two weeks and  
5 tripling after four weeks).

6 Two features of this case call for a substantial opening per diem and an escalating structure.  
7 First, a modest sanction is unlikely to deter NSO. NSO spent approximately \$59 million on research  
8 and development in 2024 alone, much of it directed at developing new installation vectors for Pega-  
9 sus. Dkt. No. 802 at 19. A sanction of \$100 per day—the amount imposed in *Facebook, Inc. v.*  
10 *Power Ventures, Inc.*, 2017 WL 3394754, at \*15 (N.D. Cal. Aug. 8, 2017)—represents less than 0.1%  
11 of NSO's daily R&D spend and would have no coercive effect.

12 Second, NSO has a documented history of noncompliance with this Court's orders. "Good  
13 faith—or the absence thereof—'may help to determine an appropriate sanction.'" *Calvillo Man-*  
14 *riquez*, 411 F. Supp. 3d at 540 (quoting *Taggart v. Lorenzen*, 587 U.S. 554, 555 (2019)). Written  
15 orders, evidentiary sanctions, and a permanent injunction have not produced compliance. *See supra*  
16 Section III. The escalating per diem structure is necessary because NSO's history shows that fixed  
17 daily fines, however high, can be absorbed indefinitely. Doubling at 30-day intervals transforms the  
18 sanction from a fixed cost into a rapidly compounding one that NSO cannot rationally tolerate.

19 Plaintiffs request that the Court impose a coercive per diem sanction in an amount sufficient  
20 to coerce NSO's compliance, beginning to accrue on the date of the contempt order and doubling  
21 every 30 days thereafter, until NSO demonstrates that it has purged its contempt.

22 NSO should not be permitted to purge by certification alone. NSO's chief executive has  
23 already submitted to this Court a sworn declaration that the record contradicted. *See supra* Section  
24 III. A compliance certification from the same office, untethered to facts WhatsApp can verify, cannot  
25 establish compliance with an injunction NSO has every capability and incentive to evade. The Court  
26 should therefore condition purge on two requirements: (1) certification under penalty of perjury by  
27 NSO's chief executive officer (currently Akiva Rosner) and its executive chairman (currently David  
28

1 Friedman); and (2) disclosure sufficient to let WhatsApp test that certification against its own rec-  
2 ords—specifically, identification of every WhatsApp account NSO currently operates or controls and  
3 every IP address NSO currently uses to interact with the WhatsApp platform.

4 Courts in this district routinely require a defendant to certify compliance in writing and under  
5 oath. *OpenAI, Inc. v. Open A.I., Inc.*, 719 F. Supp. 3d 1033, 1052 (N.D. Cal. 2024), *aff'd*, 2024 WL  
6 4763687 (9th Cir. Nov. 13, 2024) ; *Apple, Inc. v. Psystar Corp.*, 673 F. Supp. 2d 943, 956–57 (N.D.  
7 Cal. 2009), *aff'd*, 658 F.3d 1150 (9th Cir. 2011); *Facebook, Inc. v. Power Ventures, Inc.*, 252 F. Supp.  
8 3d 765, 786 (N.D. Cal. 2017), *aff'd*, 749 F. App'x 557 (9th Cir. 2019). And courts require more—  
9 ongoing reporting, disclosure, or audit—where certification alone will not secure compliance. *See*,  
10 *e.g.*, *Hernandez v. Cnty. of Monterey*, 2023 WL 6299863, at \*16 (N.D. Cal. Sept. 26, 2023) (requiring  
11 defendants to grant access to independent monitors who submitted periodic reports of compliance  
12 with the court order); *Parsons v. Ryan*, 2018 WL 3239691, at \*12 (D. Ariz. June 22, 2018) (requiring  
13 defendant to file monthly reports reflecting every instance of noncompliance), *aff'd*, 949 F.3d 443  
14 (9th Cir. 2020); *California v. Del Rosa*, 2025 WL 2808444, at \*4 (E.D. Cal. Oct. 2, 2025) (requiring  
15 defendant to submit all purchase and sales records to plaintiff biweekly to ensure compliance, with  
16 \$10,000-per-day penalty for noncompliance with reporting schedule). The additional disclosure is  
17 warranted here, where NSO's operations are built on concealment and its prior sworn assurances  
18 have not held up.

19 A certification of compliance should not end the matter if it later proves inaccurate. The  
20 Court should provide that, if NSO certifies compliance and the Court later finds NSO was not in  
21 compliance during any period in which the contempt order was in effect, the per diem sanction ac-  
22 crues for that period at the level the doubling schedule had then reached. Because the order and its  
23 escalating sanction will be in place throughout, NSO will have notice of the precise consequence of  
24 noncompliance, and accrual for a period of concealed noncompliance is thus a permissible coercive  
25 remedy. *See Taggart*, 587 U.S. at 561. This denies NSO any benefit from a premature or inaccurate  
26 compliance claim: a certification that halts accrual, followed by a finding of continued violation,  
27 restores the sanction as if accrual had never stopped.

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Respectfully Submitted,

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